

# Towards sustainable spatial planning -

harmonisation of spatial data for the land use case  
study in Poland

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# UNEP/GRID-Warsaw Centre

established in 1991 within the framework of the United Nations Environment Programme as part of the Global Resource Information Database network

embedded into implementation of the UNEP mission related to

- **protection of the environment**
- **sustainable management of natural resources of the Earth**

# UNEP/GRID-Warsaw mission

fostering use of geoinformation and remote sensing in:

- environmental management,
- spatial planning,
- biodiversity protection,
- climate change mitigation,
- capacity building and environmental education.

# UNEP/GRID-Warsaw Centre

## Partnerships and Memberships

- Member of the UN System as the Polish node of the UNEP-initiated GRID (Global Resource Information Database) network
- Member of European Citizen Science Association (ECSA)
- National Centre of Excellence, digital-earth.eu network
- Member of the Geographical Information Systems International Group (GISIG)
- Supporting member of the Polish Association for the Spatial Information (PASI)
- Member of the ICA/ Open Source Geospatial Foundation (ICA OSGeo) Labs
- GLOBE Program – national coordinator
- Member of the Partnership for Climate initiative in Poland
- **Partnership with public administration, local governments, scientific institutions as well as business organizations**

# Spatial planning as a step towards sustainable development

- Management of space, aimed at efficient management of the environment is an important step towards sustainable development
- The efficiency of spatial management is largely determined by
  - the availability of data, particularly environment data,
  - information on existing land use, social and economic demands
  - the availability and access to consistent spatial plans, both at the municipality and the region level.

# 7th EAP



## The 7th Environment Action Programme (EAP) - guide for European environment policy until 2020, sets out a vision:

*In 2050, we live well, within the planet's ecological limits. Our prosperity and healthy environment stem from an innovative, circular economy where nothing is wasted and where natural resources are managed sustainably, and biodiversity is protected, valued and restored in ways that enhance our society's resilience. Our low-carbon growth has long been decoupled from resource use, setting the pace for a safe and sustainable global society.*

### Three key objectives:

- to protect, conserve and enhance the Union's natural capital
- to turn the Union into a **resource-efficient**, green, and competitive low-carbon **economy**
- to **safeguard** the Union's citizens from **environment-related pressures** and risks to health and wellbeing

# INSPIRE Directive



## INSPIRE Directive 2007/2/WE dated on 14 March 2007

- rules for the establishment of the Infrastructure for Spatial Information in the European Community,
  - brings broad access to spatial data in Europe,
  - opens up new possibilities.
- Member States are required to make available data sets related to one or several of the Annexes in Directive 2007/2/EC and the corresponding spatial data services in conformity with the technical arrangements for the interoperability and, where practicable, harmonisation of spatial data sets and services

# INSPIRE Directive

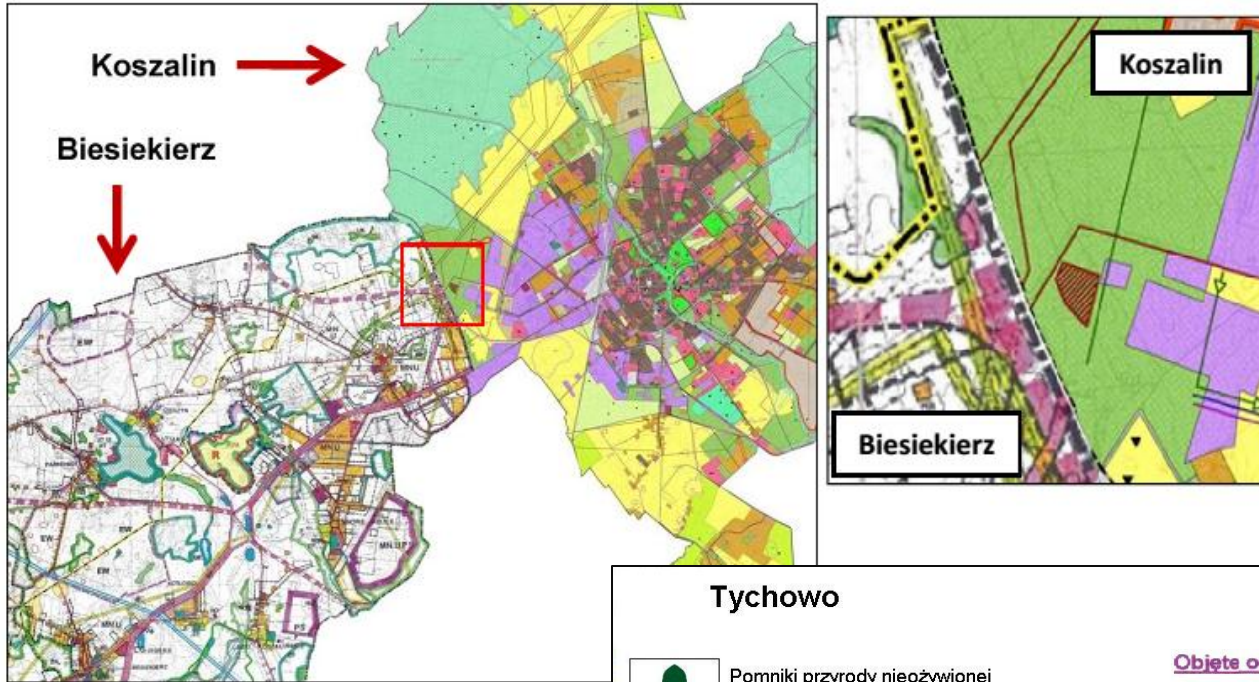


- Wide **access to spatial data and geoinformation technology** changed significantly approach to the methodology and practice of environmental management.
- New opportunities generate new requirements:
  - data harmonisation
  - capacity building.
- **Geoparticipatory environmental management** as an opportunity and a challenge.










# Do we really need harmonization in spatial planning?







## Tychowo


-  Pomniki przyrody nieożywionej
-  Pomniki przyrody ożywionej
-  Pomniki przyrody (proponowane)
-  Użytki ekologiczne
-  Lasy chronione

## Białogard

### Objęta ochroną

-  pomniki przyrody – obiekty pojedyncze
-  pomniki przyrody – szpalery przydrożne
-  użytki ekologiczne
-  rezerваты przyrody

### Rekomendowane do ochrony

-  pomniki przyrody – obiekty pojedyncze
-  pomniki przyrody – szpalery przydrożne

# INSPIRE theme Land use (Annex III)

- Development of coherent, harmonized land use database - task of EU governments
- Defined as *Territory characterised according to its current and future planned functional dimension or socio-economic purpose (e.g. residential, industrial, commercial, agricultural, forestry, recreational).*
- Land use is one of the most important
  - strengthening ecological resilience,
  - holding the soil degradation,
  - boosting resource-efficiency.

# Interoperability and harmonization

INSPIRE approach:

- across spatial data themes - requirements for:
  - common data types,
  - the identification of spatial objects, metadata for interoperability,
  - generic network model
  - and other concepts and rules that apply to all spatial data themes.
- within one spatial data theme
  - use the classifications and definitions of spatial objects,
  - their key attributes and association roles,
  - data types, value domains and specific rules that apply to individual spatial data theme.

# Land use - pilot study in Poland

- request of the Polish Ministry of Infrastructure and Development
- the task - development of the **Strategy for data harmonization** on the level of local spatial plans, based on the pilot study in municipalities, focused on harmonization of spatial data sets, metadata and spatial data services
- steps:
  - the identification, acquisition, processing land use plans into spatial data sets
  - harmonization of these data sets in accordance with the implementing rules and data specifications for the land use, including development of rules for mapping the national classification to HILUCS
  - development of the Strategy for data (Land use theme) harmonization at the national level

# Data specification as a starting point

D2.8.III.4 Data specification on Land use – technical guidelines published in December 2013 developed by the Thematic Working Group (TWG) LU

**Data specification** – set of rules and guidelines for the implementation of the provisions laid down in the Implementing Rule for spatial data sets and services of the INSPIRE Directive.

It also includes additional requirements and recommendations that, although not included in the Implementing Rule, are relevant to guarantee or to increase data interoperability.



**INSPIRE**  
Infrastructure for Spatial Information in Europe

**D2.8.III.4** Data Specification on Land use – Draft Technical Guidelines

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**Title** D2.8.III.4 INSPIRE Data Specification on Land use – Draft Technical Guidelines  
**Creator** INSPIRE Thematic Working Group Land use  
**Date** 2013-02-04  
**Subject** INSPIRE Data Specification for the spatial data theme Land use  
**Publisher** INSPIRE Thematic Working Group Land use  
**Type** Text  
**Description** This document describes the INSPIRE Data Specification for the spatial data theme Land use.  
This version (version 3, release candidate 3) reflects the content of the draft amendment to Commission Regulation (EU) No 1089/2010 for the Annex II-III spatial data themes as submitted to the INSPIRE Committee.  
**Contributor** Members of the INSPIRE Thematic Working Group Land use  
**Format** Portable Document Format (pdf)  
**Source**  
**Rights** Public  
**Identifier** D2.8.III.4\_v3.0rc3  
**Language** En  
**Relation** Directive 2007/2/EC of the European Parliament and of the Council of 14 March 2007 establishing an Infrastructure for Spatial Information in the European Community (INSPIRE)  
**Coverage** Project duration

# Land use theme

- Definition: the use and functions of a territory and its description of land in terms of its socio-economic and ecological purpose.
- *Land use* theme is split in two different types:
  - the Existing Land Use which objectively depicts the use and functions of a territory as it has been and effectively still is in real life
  - the **Planned Land Use** which corresponds to spatial plans, defined by spatial planning authorities, depicting the possible utilization of the land in the future.
- Two types of classification systems are supported
  - the (obligatory) Hierarchical INSPIRE Land Use Classification System which is a multi-level, classification system that will apply to the existing and planned land use;
  - the (optional) specific classification system in use in a member state

# Planned Land Use (PLU)

PLU conceptual schema corresponds to a dataset that corresponds to a spatial planning document

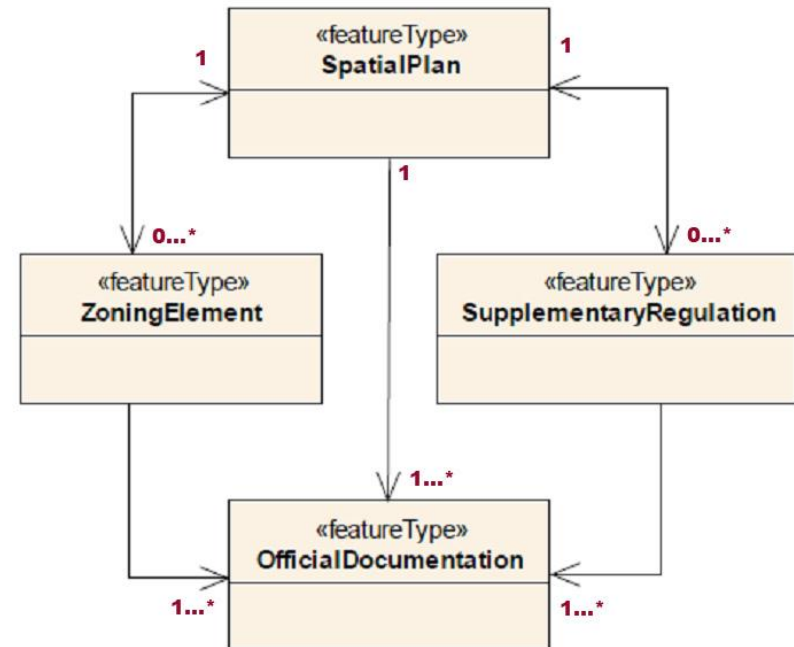
Feature types:

**SpatialPlan**

**ZoningElement**

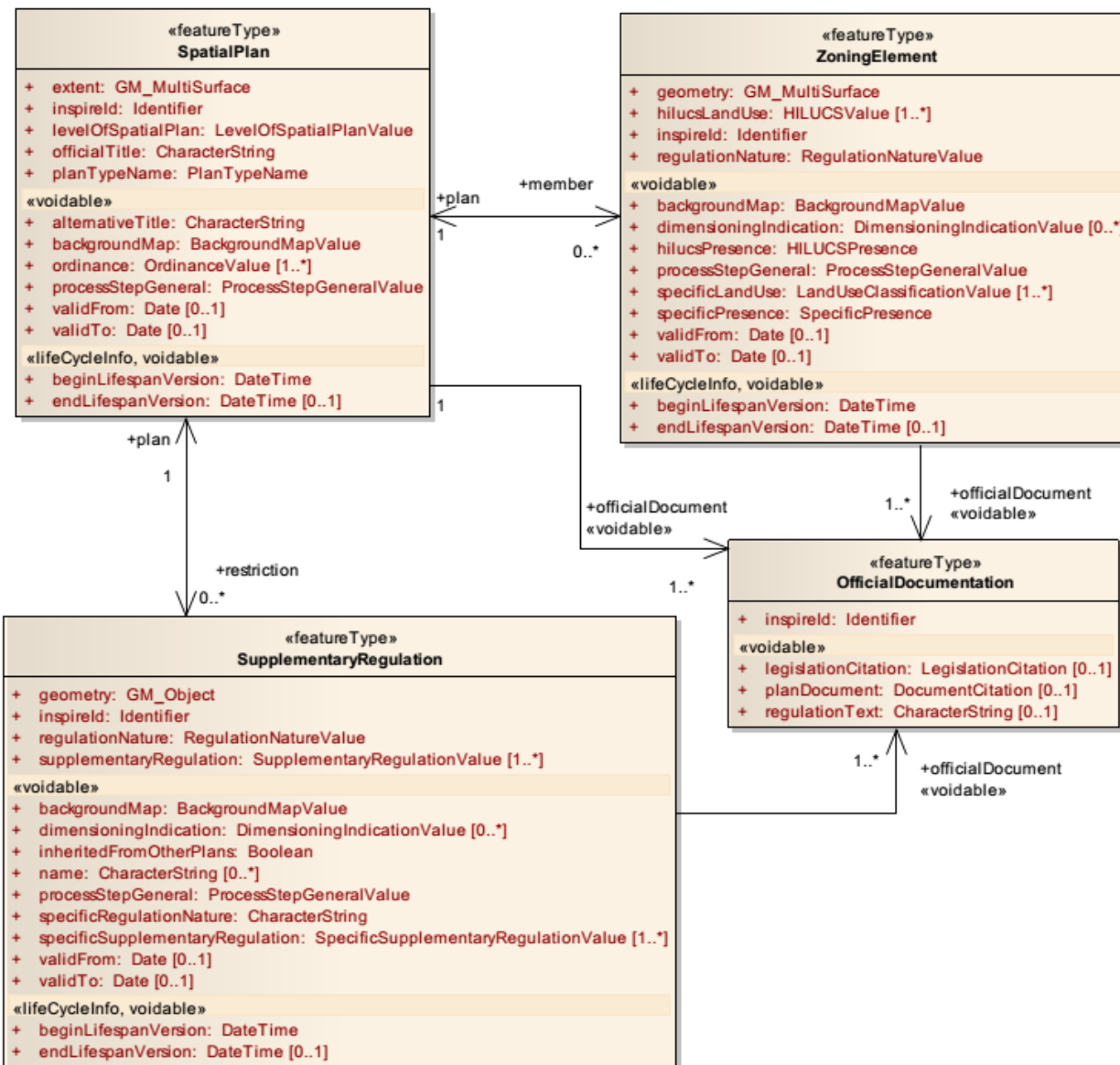
**SupplementaryRegulation**

**OfficialDocumentation**





class Planned Land Use



# Spatial object types (1)

## SpatialPlan

## OfficialDocumentation

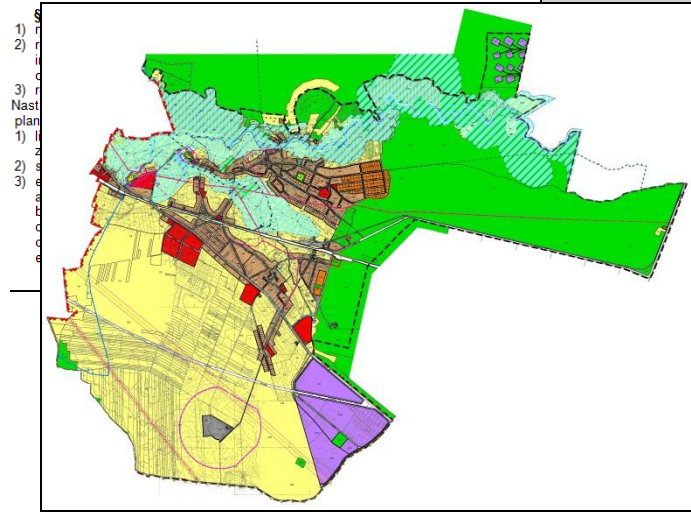
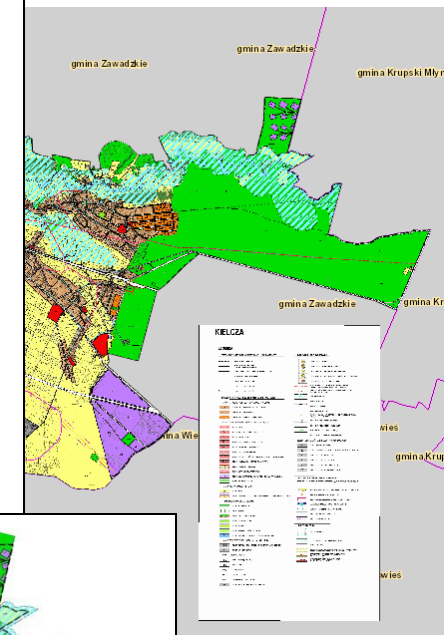


### Uchwała Nr XIII/87/07 Rady Miejskiej w Zawadzkiem z dnia 20 grudnia 2007 r. w sprawie uchwalenia miejscowego planu zagospodarowania przestrzennego miasta i gminy Zawadzkie

Na podstawie art. 18 ust. 2 pkt 5 ustawy z dnia 8 marca 1990 r. o samorządzie gminnym (Dz. U. z 2001 r. Nr 142, poz. 1591; z 2002 r. Nr 23, poz. 220, Nr 62, poz. 558, Nr 113, poz. 984, Nr 153, poz. 1271, Nr 214, poz. 1806; z 2003 r. Nr 80, poz. 717, Nr 162, poz. 1568; z 2004 r. Nr 102, poz. 1055, Nr 116, poz. 1203, z 2005 r. Nr 172, poz. 1441 i Nr 175, poz. 1457, z 2006 r. Nr 17, poz. 128, Nr 181, poz. 1337, z 2007 r. Nr 48, poz. 327, Nr 138, poz. 974, Nr 173, poz. 1218) oraz art. 20 ust. 1 i art. 29 ustawy z dnia 27 marca 2003 r. o planowaniu i zagospodarowaniu przestrzennym (Dz. U. Nr 80, poz. 717; z 2004r. Nr 6, poz. 41, Nr 141, poz. 1492; z 2005 r. Nr 113, poz. 954, Nr 130, poz. 1087, z 2006 r. Nr 45, poz. 319, Nr 225, poz. 1635, Nr 127, poz. 880), w związku z Uchwałą Nr XXXII/234/05 Rady Miejskiej w Zawadzkiem z dnia 29 grudnia 2005 r. w sprawie przystąpienia do sporządzenia miejscowego planu zagospodarowania przestrzennego miasta i gminy Zawadzkie, po stwierdzeniu zgodności ze Studium uwarunkowań i kierunków zagospodarowania przestrzennego miasta i gminy Zawadzkie, Rada Miejska w Zawadzkiem uchwała, co następuje:

### Rozdział I Przepisy ogólne

- § 1. 1. Uchwała się miejscowy plan zagospodarowania przestrzennego miasta i gminy Zawadzkie.
- 2. Miejscowy plan, o którym mowa w ust. 1 obejmuje obszar miasta Zawadzkie oraz wsi Zędowice i wsi Kielcza.
- 3. Granice terenu objętego planem określone są na rysunkach planu w skali 1:2000, stanowiących załączniki nr. 1, 2 i 3 do niniejszej uchwały, zwanych w dalszej treści rysunkami planu.



A set of documents that indicates a strategic direction for the development of a given geographic area, states the policies, priorities, programmes and land allocations that will implement the strategic direction and influences the distribution of people and activities in spaces of various scales.

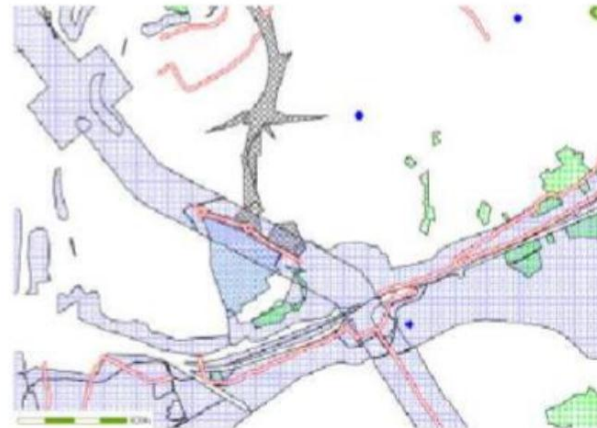
# Spatial object types (2)

## ZoningElement



A spatial object which is homogeneous regarding the permitted uses of land based on zoning which separate one set of land uses from another

## SupplementaryRegulation



A spatial object (point, line or polygon) of a spatial plan that provides supplementary information and/or limitation of the use of land/water necessary for spatial planning reasons or to formalise external rules defined in legal text

# Harmonisation process – steps

- I. Preparation of spatial data sets
- II. Harmonisation of spatial data sets
- III. Dissemination of harmonised data

# RULES FOR ATTRIBUTES MAPPING



## Local plan – Ustronie commune



# HILUCS classification

## Hierarchical INSPIRE Land Use Classification System

- New multi-level, classification system that applies to both the existing and planned land use
- List of land use categories to be used in INSPIRE *Land Use* and agreed at the European level.
- Any *Land Use* data sets shall assign to each polygon, pixel or location a land use type from the HILUCS at the most appropriate and detailed level of the hierarchy

1\_PrimaryProduction

1\_1\_Agriculture

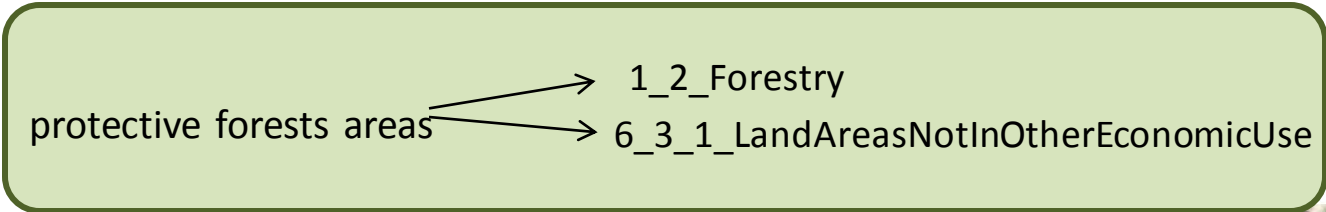
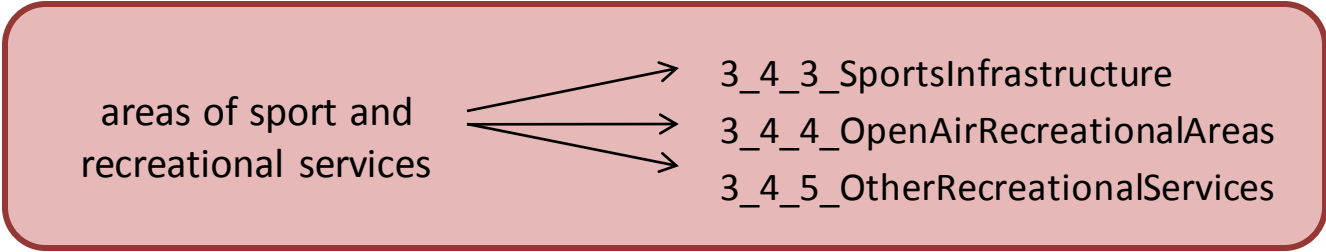
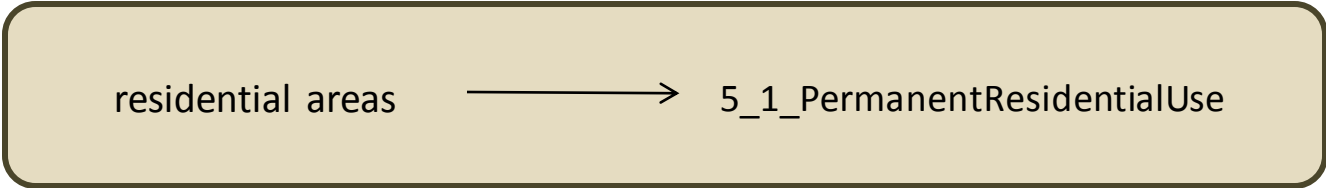
1\_1\_1\_CommercialAgriculturalProduction

# HILUCS classification

1. Primary Production
2. Secondary Production
3. Tertiary Production
4. Transport Networks Logistics And Utilities
5. Residential Use
6. Other Uses

# National classification

# HILUCS

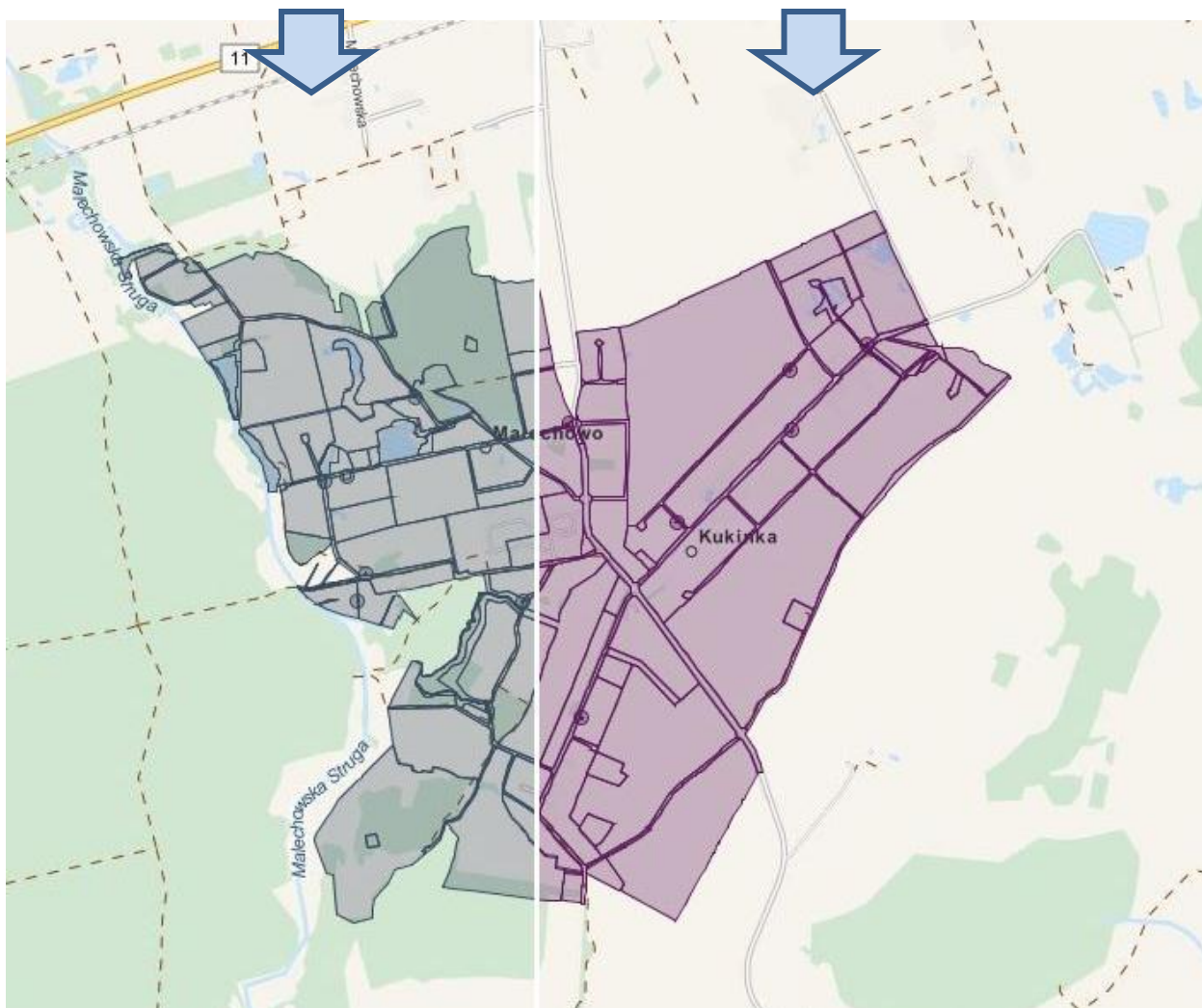




## SOURCE DATA – AFTER HARMONISATION (GEOMETRY)

BEFORE

AFTER



## SOURCE DATA – AFTER MAPPING (ATRIBUTES)

BEFORE



ft	ZoningElement_ETRS89	+
	id	id89e9d40e-4896-4c55-bbd0-14e3f70093f2
	id_wydzielenia	{57F9690A-6F5E-420B-BF9F-8FB5CFA94207}
	id_gugik	PL.ZIPPZP.2705
	idPlanu	{0CBC9E27-7613-42B0-AB87-DF051B7F9943}
	kod	KDW
	kodOpis	tereny dróg wewnętrznych
	kodSzczegolowy	KDW-01
	kodZmiana	
	multiSurfaceProperty	no value
8	OBJECTID	1
	problemKOP	
	rodzajWskaznika	MinSzerPasa
8	Shape_Area	4.65530707364532E-7
8	Shape_Length	0.0122136700360784
	kod_KOP1	1_5_2_tereny dróg wewnętrznych
	kod_KOP2	<pusta wartość>
	kod_KOP3	
	surfaceProperty	+ +
	wskaznik	tak tak

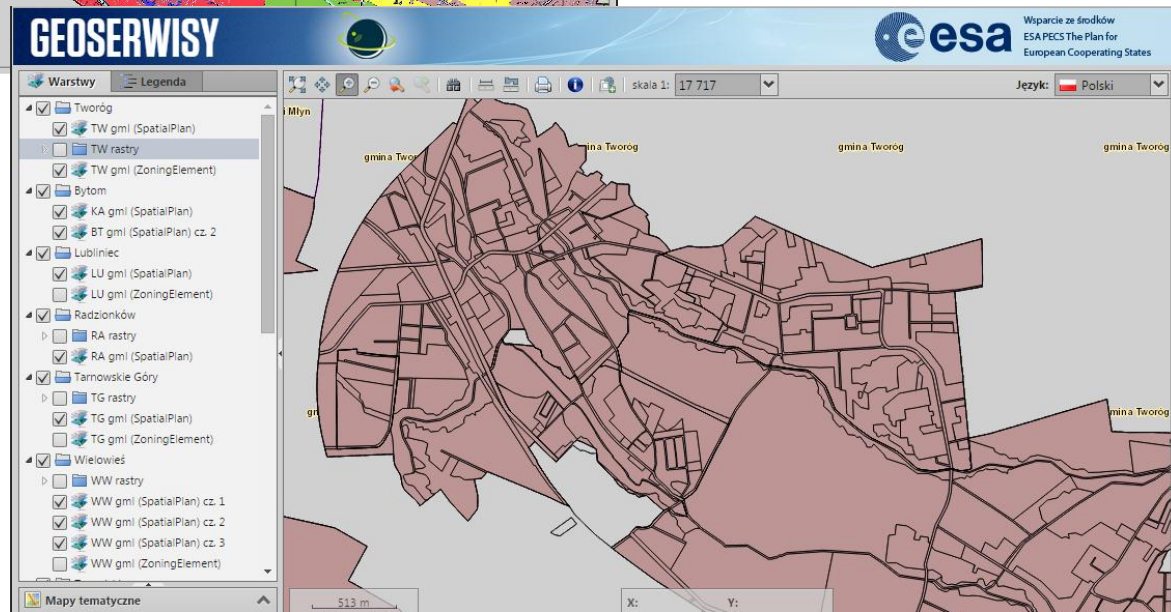
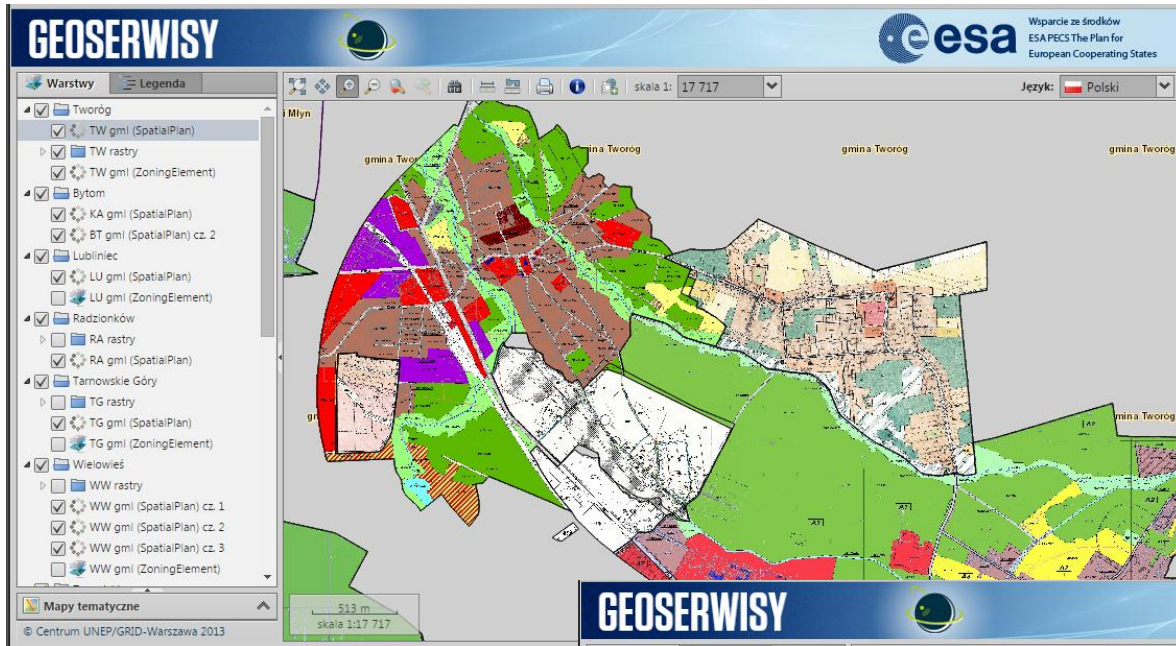
AFTER



ft	ZoningElement	+
	specificLandUse	+
	href	1_5_2_tereny dróg wewnętrznych
	hilucsLandUse	+
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	inspireId	+
	Identifier	+
	localId	{57F9690A-6F5E-420B-BF9F-8FB5CFA94207}
	namespace	PL.ZIPPZP.2705
	rodzajWskaznika	MinSzerPasa
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	kod	KDW
	kodOpis	tereny dróg wewnętrznych
	geometry	{CRS=ETRS89} MULTIPOLYGON (((15.721424475 54.191948897, 15.72042946 5
8	beginLifespanVersion	+
	nilReason	other: unpopulated
	regulationNature	+
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	officialDocument	+
	nilReason	other: unpopulated
	plan	+
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	processStepGeneral	+
	href	http://inspire.ec.europa.eu/codelist/ProcessStepGeneralValue/legalForce
	kodSzczegolowy	KDW-01
	wskaznik	tak
	Metadata	+
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MPZP – gmina Ustronie Morskie

# III. Making data sets available



# Results, conclusions

- consistency and the possibility of joint use of data from different sources for:
  - rational and effective management of space
- easier land use (spatial plan) data interpretation (staff offices, as well as citizens)
- increasing access to information on spatial planning
- fulfillment of obligations arising from the adoption of the INSPIRE directive in Poland

# Conclusions



The **efficient spatial planning based on harmonised data** is a chance to fulfill the outcomes related to the first key objective of the 7th Environment Action Programme (EAP) - **to protect, conserve and enhance the Union's natural capital** :

- environmental considerations should be integrated into planning decisions relating to land use so that they are made more sustainable, with a view to making progress towards the objective of “no net land take”, by 2050.

# Thank you for your attention!

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